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10/28/2010

TO: Local Agency Formation Commission
FROM: George J. Spiliotis, Executive Officer

**SUBJECT: IMPARTIAL BALLOT ANALYSIS FOR LAFCO 2009-32-2-
REORGANIZATION TO INCLUDE INCORPORATION OF JURUPA
VALLEY, CONCURRENT DETACHMENT FROM THE RIVERSIDE
COUNTY WASTE RESOURCES MANAGEMENT DISTRICT AND
DISSOLUTION OF COUNTY SERVICE AREAS 72 AND 73**

PRIOR AGENDAS/RELATED ACTIONS: Jurupa Valley Reorganization approved 7/22/10.

On July 22, 2010, the Commission approved the subject reorganization, including the incorporation of the City of Jurupa Valley, and ordered the reorganization subject to confirmation by the voters. The Board of Supervisors, on October 19, 2010, adopted a resolution calling an election on the matter for March 8, 2011.

Pursuant to Government Code Sections 56898 and 57144, the Executive Officer must submit to the Commission for their review and approval an impartial analysis of the proposed measure. The analysis cannot exceed 500 words, exclusive of a general description of the boundaries. Upon adoption, the analysis will be forwarded to election authorities for inclusion in election materials. The Commission has until December 30, 2010 to adopt the Analysis and forward it to the Registrar of Voters.

It is recommended that the Commission review, modify as necessary and adopt the attached impartial analysis and direct the Executive Officer to transmit the analysis to the Registrar of Voters.

Respectfully submitted,

George J. Spiliotis
Executive Officer

IMPARTIAL ANALYSIS OF THE PROPOSED REORGANIZATION TO INCLUDE INCORPORATION OF THE CITY OF JURUPA VALLEY

Measure __

This is a ballot measure to determine if the voters in the unincorporated community of Jurupa Valley want to incorporate as a city.

The boundaries of the proposed new city encompass approximately 43.5 square miles with an estimated population of approximately 88,000. The area of the proposed city is generally described as including territory north and west of the Santa Ana River, south of the Riverside-San Bernardino County line and east of Interstate 15.

If approved by a majority of voters, the measure will:

- Establish Jurupa Valley as a general law city effective July 1, 2011, governed by a five-member city council elected at-large by voters on the same ballot as this measure.
- Provide for appointment of a city manager by the city council. The city manager would appoint a city clerk and city treasurer.
- Establish a provisional appropriations limit of \$27,914,691. Every new agency is required to have a temporary limit to constrain the amount of tax revenues that can be expended in a given year. This will neither increase nor decrease tax revenues. Voters will establish a permanent appropriations limit at a future election.

The City would assume responsibility from the County for certain local services, such as police, road maintenance, street lighting, land use planning, building and safety, code enforcement and animal control. The council may choose to hire staff directly or contract with the County or other entity to perform these functions. County-wide services, such as administration of justice (courts, district attorney, probation, public defender, etc.), social services, public health, etc., will continue to be provided by the County. The County and the Rubidoux Community Services District will continue to provide fire protection. Services currently provided by special districts, such as water and wastewater, will continue to be provided by those agencies. Likewise, school district boundaries are not affected by this proposal.

As required by State law, the Local Agency Formation Commission (LAFCO) found the proposed city is expected to receive revenues sufficient to provide public services and facilities and a reasonable reserve during at least the first three fiscal years following incorporation. This finding was made based upon a comprehensive fiscal analysis of the incorporation reviewed by LAFCO and public testimony.

No new or increased taxes or assessments are proposed as part of this measure. The new city will receive some unrestricted revenues generated in the local area that currently accrue to the County, such as sales taxes, franchise fees and a portion of the property taxes. The new city will also receive new general purpose revenue directly from the State, most significantly, Motor Vehicle License Fee revenue. The State will also distribute Highway User Tax revenue to the new city for street and highway expenditures. Any new or increased assessments or taxes proposed in the future will be subject to ballot proceedings required under Proposition 218 (Article XIII C and D of the California Constitution).

Voters are encouraged to read the LAFCO Resolution approving the incorporation, which is included in the ballot materials. The resolution establishes specific terms and conditions for the incorporation, such as transfer of specific assets and responsibility for existing assessments from the County to the new city. Additional resources, such as the Comprehensive Fiscal Analysis and the Executive Officer's report, are available on the LAFCO website (www.lafco.org).

Approved by the Local Agency Formation Commission on _____

George J. Spiliotis
Executive Officer